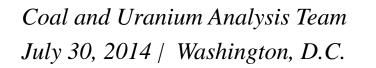
WORKING GROUP PRESENTATION FOR DISCUSSION PURPOSES. DO NOT QUOTE OR CITE AS AEO2015 MODELING ASSUMPTIONS AND INPUTS ARE SUBJECT TO CHANGE.

#### Annual Energy Outlook 2015 1<sup>st</sup> Coal Working Group





Independent Statistics & Analysis www.eia.gov

### Changes in release cycles for EIA's AEO and IEO

- To focus more resources on rapidly changing energy markets and how they might evolve over the next few years, the U.S. Energy Information Administration is revising the schedule and approach for production of the International Energy Outlook (IEO) and the Annual Energy Outlook (AEO).
- Starting with *IEO2013*, which was released in July, 2013, EIA adopted a two-year production cycle for both the *IEO* and *AEO*.
- Under this approach, a full edition of the *IEO* and *AEO* will be produced in alternating years and an interim, shorter edition of each will completed in the "off" years.

	<u>2014</u>	<u>2015</u>			
International	Interim Edition will be	Full Edition will be released			
Energy	released in mid 2014, focusing	in the spring 2015			
Outlook	on the liquids projection, which				
	is used as part of the AEO2014.				
	Summary tables and a short				
	analysis will be included.				
Annual	Full Edition will be released	Interim Edition will be			
Energy	in spring 2014, including	released in late 2014 or early			
Outlook	analysis of energy issues and	<b>2015</b> and will only include the			
	many alternative scenarios.	Reference, Low and High			
		Economic Growth, and Low			
		and High Oil Price cases. The			
		shorter version will include			
		tables for these cases and			
		short discussions.			



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### Scope of changes limited by Interim AEO

- Data Updates
  - Planned retirements, retrofits, repowering, uprates (nuclear), and new builds
  - Historical data updates and overwrites; update to AEO base year
  - Short-Term Energy Outlook (STEO) calibration
- Model Updates and Enhancements
  - Limited to those generally needed to address changes in laws and regulations
  - Complete integration of Coal Market Module AIMMS implementation into the production NEMS system



## Legislation and Regulations



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### AEO2014 legislation and regulation assumptions

- Current laws and regulations included in the AEO2014 Reference case
  - Clean Air Interstate Rule (CAIR)
  - Mercury and Air Toxics Standards (MATS) with full compliance by 2016
  - Regional Haze Rule plans are captured in annual reporting data only
  - California's cap-and-trade program (AB 32) and the Northeast's Regional Greenhouse Gas Initiative (RGGI) program
  - Uncertainty with respect to CO<sub>2</sub> policy addressed through a 3% higher cost of capital for new coal-fired power and coal-to-liquids plants and capital investment projects at existing coal-fired power plants
  - State Renewable Portfolio Standards (RPS)
  - Renewable energy sunset provisions as specified in law, e.g., for production tax credits for wind the "effective expiration date" is 2015 for plants under construction by the end of 2013



### Changes to the legislative and regulation assumptions in the AEO2015 Reference case (1)

- Updates to NEMS modeling of California SB1368 to remove firm contractual arrangements for coal plants upon expiration
  - Prohibits CA utilities from entering into long-term financial commitments for base load generation, unless it complies with the CO2 emissions performance standard. The CO2 emissions level must be equal, or below the emissions performance standard of 1,100 lbs. per megawatt-hour (MWh).
  - EIA modeling approach
    - Reduce firm imports to represent expiration of contracts with the Four Corners, Navajo, Reid Gardner, San Juan, and Boardman plants
    - Adjust carbon emission rate for firm imports in accordance with the expiration of contracts
    - Retire Intermountain plant in 2025 in response to announcement by Los Angeles Department of Water and Power. Announcement has not been officially reported to EIA and decision may be reconsidered and plant could be sold or converted to natural gas instead.



### Changes to the legislative and regulation assumptions in the AEO2015 Reference case (2)

- Cross-State Air Pollution Rule (CSAPR) to replace Clean Air Interstate Rule (CAIR) in AEO2015 <u>if reinstated timely</u> to EIA development schedule
  - Requires states to reduce emissions that contribute to ozone and fine particle pollution in other states
  - U.S. Supreme Court upheld EPA's approach to CSAPR on April 29, 2014
  - EPA filed to lift stay on CSAPR on June 26, 2014
  - Appears likely that the rule will be reinstated timely during the AEO2015 cycle
  - Previously incorporated in AEO2012 cycle prior to D.C. Circuit stay in August 2012



# Changes to the legislative and regulation assumptions in the AEO2015 Reference case (3)

- EPA's regional haze program is aimed at protecting national parks through implementation of Best Available Retrofit Technology (BART)
  - Requires states to lower NO<sub>x</sub> and SO<sub>2</sub> emissions over time through state implementation plans (SIPs) or federal implementation plans (FIPs)
  - Implementation to occur between 2014 and 2018
  - Same as AEO2014 retrofits or retirements associated with finalized plans captured in reporting data (assuming generating unit data updates are completed)



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# Monitoring other legislative and regulatory actions not addressed in the AEO2014 Reference case

- EPA's CO<sub>2</sub> New and Existing Source Performance Standards per section 111(b) and 111(d) of the Clean Air Act, respectively
- EPA's cooling water intake regulations per section 316(b) of the Clean Water Act
- EPA's coal effluent guidelines and coal combustion residuals
- California post-2020 Greenhouse Gas (GHG) emissions target
- EPA's tailoring rule for biomass carbon emissions



### CAA 111(b) New Source Performance Standards

#### • Proposed rule

- Imposes GHG controls on new generation units.
- Limits for new coal plants were designed with the assumption that these plants will be built with CCS technologies, which will be capable of capturing a portion of the CO<sub>2</sub> emitted from the new unit
- EPA proposed two standards for natural gas-fired stationary combustion units, depending on size
- The proposed limits are based on the performance of modern natural gas combined cycle (NGCC) units.
- Current status
  - Expected to be finalized January, 2015
- EIA modeling approach
  - Rule will not be final during the AEO2015 cycle
  - Anticipated for inclusion in AEO2016



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## CAA 111(d) Existing Source GHG Controls

#### • Proposed rule

- Cut power sector emissions 30% by 2030
- Proposed rule calls for state-specific goals for reduced emissions, where each state can choose an approach appropriate to their situation
- Proposed rule provides guidelines in the form of four building blocks that could be used to achieve the reductions, including heat-rate improvements, re-dispatch towards lower emitting resources (i.e. coal to natural gas), additions of low and zero-carbon resources, and increased use of demand side resources

#### Current status

- Expected to be finalized in June 2015
- EIA modeling approach
  - Rule not expected to be finalized until the AEO2016 cycle at the earliest
  - Evaluating approaches to modeling proposed rules



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## CWA 316(b): Cooling Water Intake Structures

#### Rule

- Sets impingement controls for all facilities with design intake flow of at least 2 million gallons per day (MGD), and requires examination of entrainment controls for facilities with design intake flow of at least 125 MGD
- Final rule requires facilities having >125 MGD design intake flow to conduct studies to help permitting authorities determine what, if any, entrainment controls are needed

#### • Current status

 Final rule signed on May 19, 2014; still in pre-publication; supporting technical documents not yet released

#### • EIA modeling approach

- To be implemented in AEO2016 as technical documents necessary for determining retrofit costs for the final rule are not yet available
- 'Case-by-case' nature of entrainment controls for the largest facilities difficult to model
- Actively evaluating EIA data and 2011 EPA documents to determine whether impingement control costs can be estimated – costs expected to be small relative to other retrofit costs



## Coal Combustion Residual Proposed Rule

- EPA is evaluating two regulatory options
  - Under the first proposal, residuals would be considered special wastes subject to regulation under subtitle C of RCRA when destined for disposal in landfills or surface impoundments, requiring measures intended to phase out the wet handling of residuals as well as existing surface impoundments
  - Under the second proposal, residuals would be regulated under subtitle D of RCRA as nonhazardous wastes, requiring liners at existing impoundments, and introduce an incentive to close these impoundments and transition to safer landfills which store coal ash in dry form

#### Current status

- Final Rule pending EPA review of supplemental data
- Final Rule scheduled for December 19, 2014 under consent decree
- EIA modeling approach
  - Rule will not be final during the AEO2015 cycle
  - Anticipated for inclusion in AEO2016



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### **Effluent Limitation Guidelines**

- EPA is evaluating four regulatory options
  - Four options are being considered as part of the rulemaking, which would establish new or additional requirements for wastewater streams from the following processes and byproducts associated with steam electric power generation: flue gas desulfurization, fly ash, bottom ash, flue gas mercury control, and gasification of fuels such as coal and petroleum coke

#### Current status

- Proposed rule published on June 7, 2013
- Final Rule scheduled for September 30, 2015 under consent decree

#### • EIA modeling approach

- Rule will not be final during the AEO2015 cycle
- May be included in the AEO2016 cycle if published with documentation timely



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### California Post-2020 GHG Emissions Target

- Executive Order
  - EO-S-3-05 (2005) requires California to reduce its emissions to 20% of 2020 levels by 2050
  - This executive order remains in effect and requires no legislative action

#### Current status

- There is considerable uncertainty about how California will achieve the targets of EO-S-3-05 (or if they are feasible)
- Guidelines for meeting post-2020 targets are expected in 2017
- EIA modeling approach
  - Wait for additional policy certainty from the 2017 guidelines before attempting to model



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## Tailoring Rule for Biomass Carbon Emissions

- Proposed rule
  - EPA released proposed rules for carbon emission limits for new sources in 2011
  - At that time, they were not ready to propose how to handle emissions from biomass resources
    - Literature was conflicting on extent to which biomass carbon could be considered "net zero", "net positive", or even "net negative"
  - Subsequent court rulings said EPA couldn't wait 3-years
- Current status
  - EPA's proposed 3-year study period ends in July 2014
  - Indications are that the rule is close to ready for release
- EIA modeling approach
  - Could impact how EIA models biomass' role in GHG policy cases



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## Review of AEO2014 Reference Case



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### Key results for the AEO2014 Reference case

- Coal is no longer the leading fuel for U.S. electricity generation in 2040. Coal's share of total generation decreases over time to 32% in 2040 from 37% in 2012.
- Coal producers in the Interior region gain share while Appalachia loses share of total U.S. coal production. From 2012 to 2040, the Appalachian region's share of total coal production (on a Btu basis) falls from about 36% to 29%.
- Much of the 51 GW of coal-fired capacity retirements (33 GW planned) occur by 2016 largely because of the combination of MATS, relatively low natural gas prices, and relatively low electricity demand.

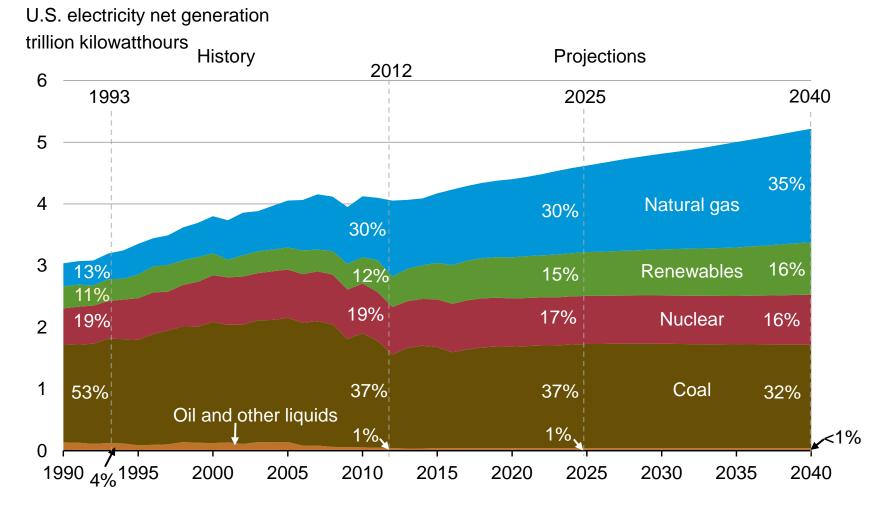


### Key results for the AEO2014 Reference case

- Expanding development of shale gas resources drives increased production and competitive prices for natural gas
- A short-term recovery for coal occurs followed by a decline in consumption in 2015 and 2016 as MATS takes effect, resulting in a net gain of 26 million tons for coal in 2016 compared to 2012. After 2016, coal consumption rises, peaking in 2029 with a small decline thereafter.
- 2.6 GW of coal capacity additions (2.2 GW planned)
- Delivered coal prices increase gradually through 2040 at an average rate of 0.9% per year (on a per ton basis) due to declining coal mine productivity and slightly higher transportation costs



## Over time the electricity mix gradually shifts to lower-carbon options, led by growth in natural gas and renewable generation



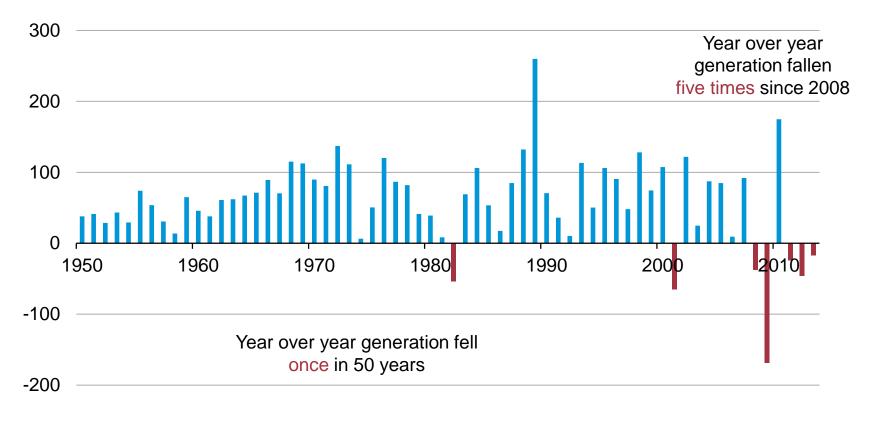
Source: EIA, Annual Energy Outlook 2014



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## Electricity sales have decreased in 5 of the last 6 years; prior to 2008, sales declined only twice in 58 years

billion kilowatthours



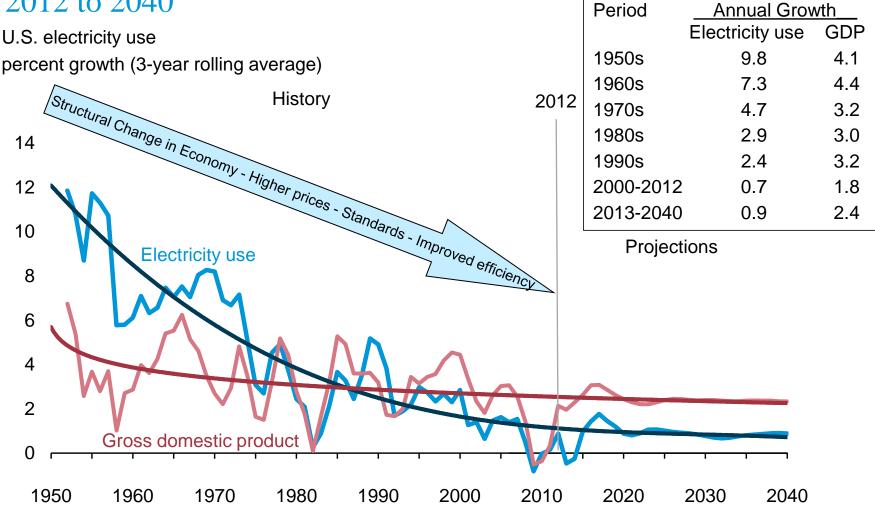
-300

Source: Energy Information Administration, Form EIA-923 and predecessor forms.



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## Growth in electricity use slows, but still increases by 28% from 2012 to 2040

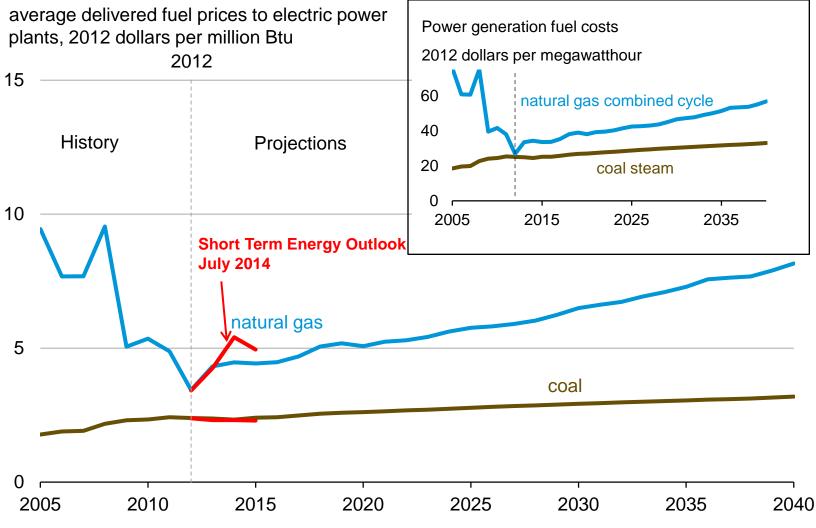


Source: AEO2014 Reference Case (April 2014)



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## Delivered prices of natural gas and coal to the electric power sector in the Reference case



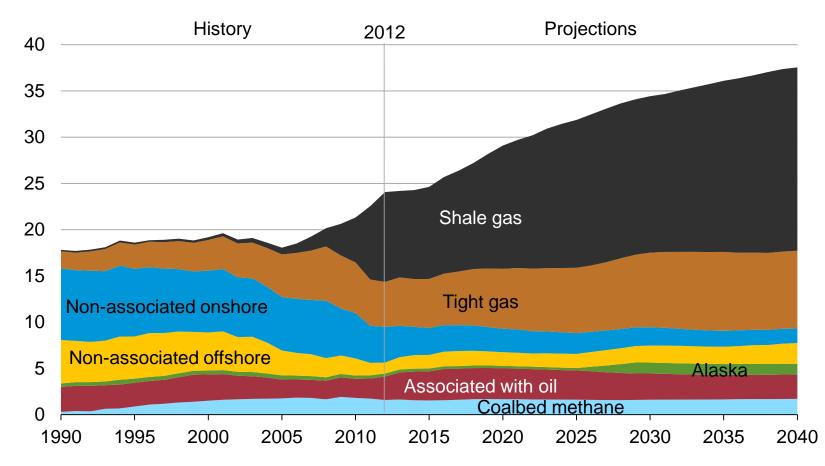
Source: AEO2014 Reference case (April 2014).



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#### Shale gas leads U.S. production growth

### U.S. dry natural gas production trillion cubic feet



Source: AEO2014 Reference Case (April 2014)

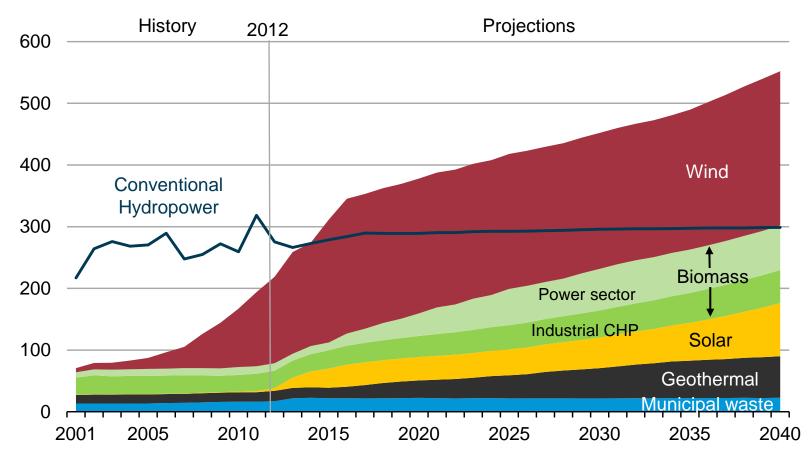


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## Non-hydro renewable generation more than doubles between 2012 and 2040

renewable generation

billion kilowatthours per year

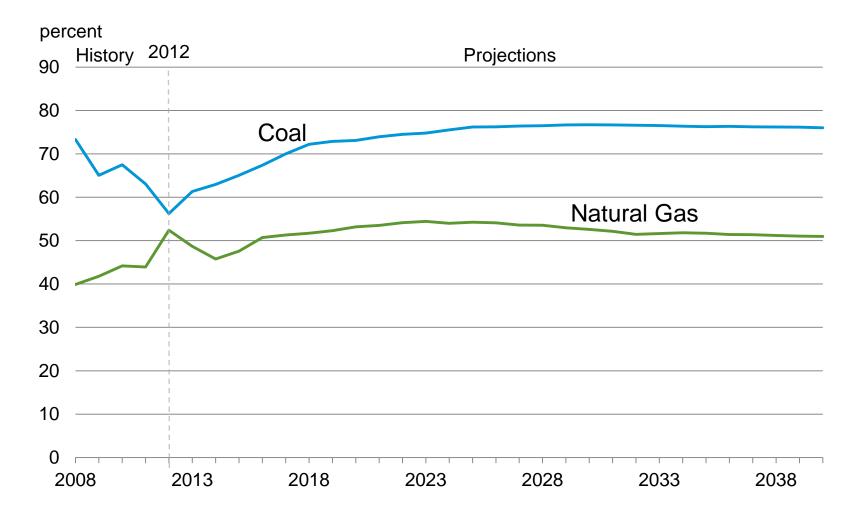


Source: EIA, Annual Energy Outlook 2014



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## Average capacity utilization of natural gas combined cycle and coal generating capacity, 2008-2040

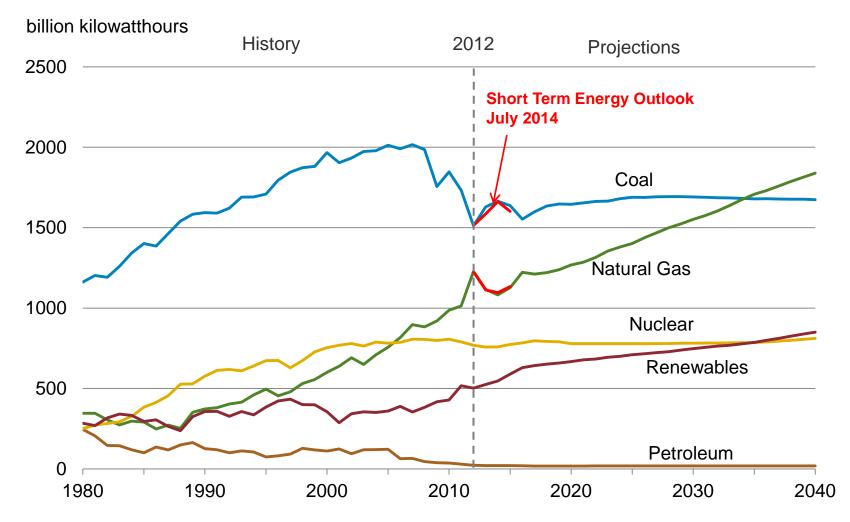


Source: AEO2014 Reference Case (April 2014)



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#### Electricity Generation by Fuel, 1980-2040

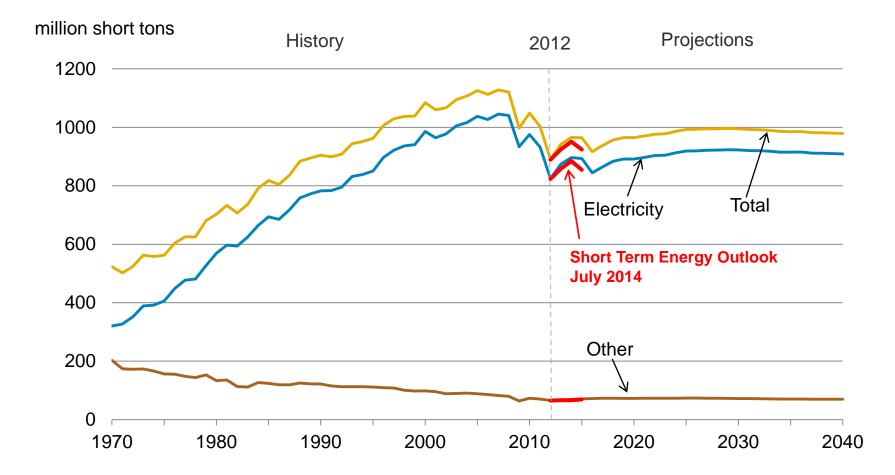


**Note:** Includes generation from plants in both the electric power and end-use sectors. **Source: History:** U.S. Energy Information Administration (EIA), *Annual Energy Review;* **Projections:** AEO2014 Reference Case (April 2014).



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#### Coal consumption by sector, 1970-2040



Note: Other includes coke plants, other industrial, and commercial/institutional.

Source: AEO2014 Reference Case (April 2014)

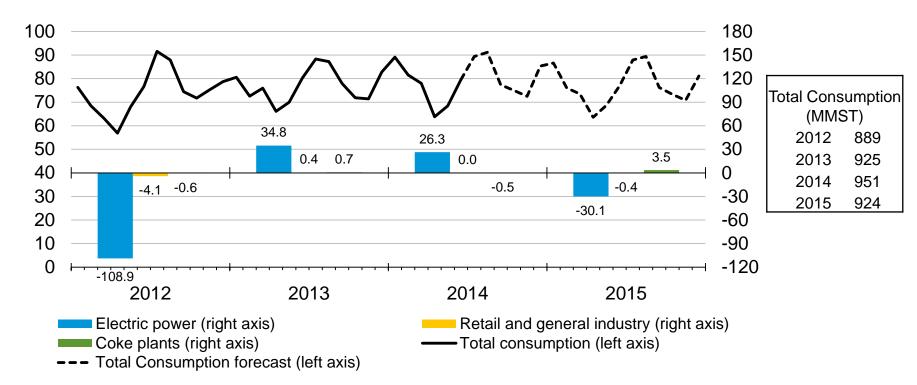


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#### U.S. Coal Consumption, Short-Term Energy Outlook, July 2014

million short tons (MMst)

annual change (MMst)



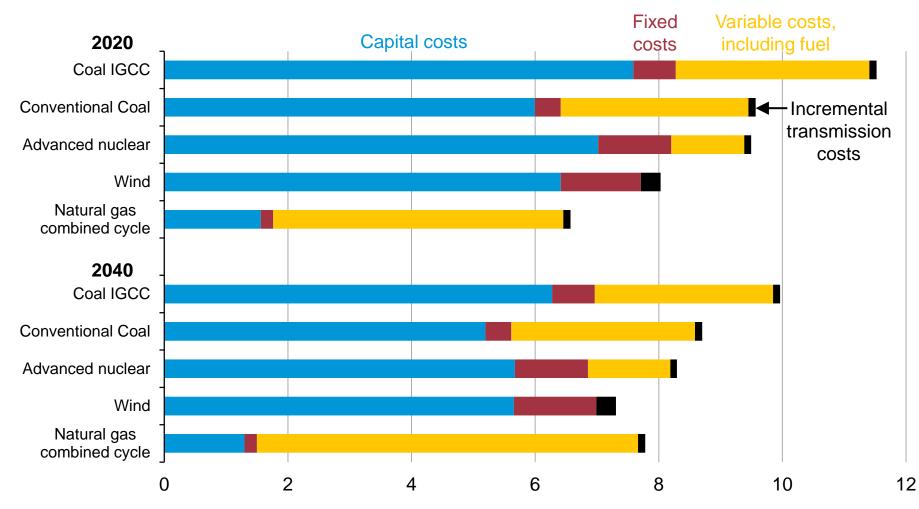
Source: 2012-2013: U.S. Energy Information Administration (EIA), Monthly Energy Review; 2014-2015: STEO (July 2014)



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## Average levelized electricity costs for new power plants, excluding subsidies, in the Reference case, 2020 and 2040

new power plant costs, 2012 cents per kilowatthour



Source: AEO2014 Reference Case (April 2014)



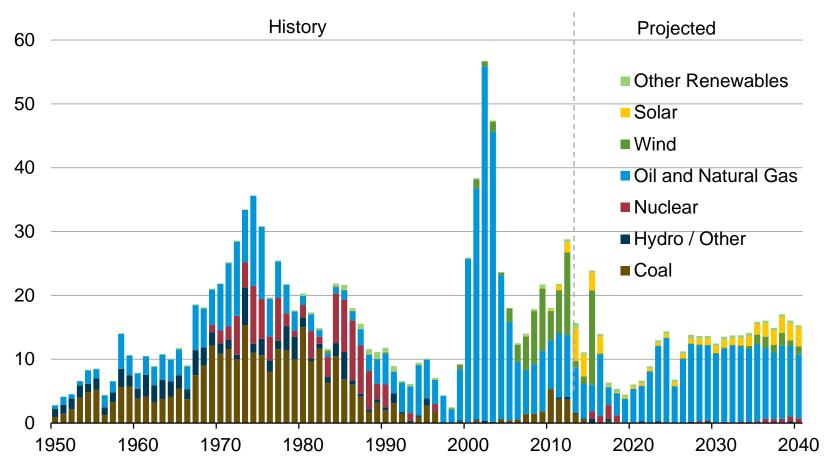
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## Gas-fueled units account for most projected capacity additions in the *AEO2014* Reference case

U.S. electricity generation capacity additions gigawatts



Source: Form EIA-860 & EIA Annual Energy Outlook 2014



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## Coal-fired capacity additions: recent completions and units under construction (megawatts)

FACILITY				PLANT	ENERGY	START	START	SUMMER
CODE	PLANT NAME	GENERATOR ID	STATE	TYPE	SOURCE	YEAR	MONTH	CAPABILITY
56611	Sandy Creek Energy Station	S01	ТХ	PC	SUB	2013	5	937
1004	Edwardsport	ST,CT1,CT2	IN	IGCC	BIT	2013	6	571
Included as existing capacity for 2013 in AEO2015:							1,507	
57037	Kemper County IGCC Project	1A,1B,1C	MS	IGCC	LIG	2014	8	522
56786	Spiritwood	1	ND	PC	LIG	2014	11	62
Included as planned capacity additions in AEO2015:							584	

Source: U.S. Energy Information Administration, Form EIA-860 "Annual Electric Generator Report"



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#### Coal-Fired Capacity Reported as Planned but Not Yet Under Construction on the Form EIA-860 (megawatts)

FACILITY CODE	PLANT NAME	GENERATOR ID	STATE	PLANT TYPE	ENERGY SOURCE	START YEAR	START MONTH	SUMMER CAPABILITY
			JIAIL		JUDINEL		WONT	
56453	Robinson Power Company LLC	1	PA	РС	BIT	2016	4	132
56452	Medicine Bow Fuel & Power LLC	1	WY	CTL	BIT	2016	12	350
55360	Two Elk Generating Station	GEN1	WY	РС	WC	2016	12	275
56675	Plant Washington	MAIN	GA	PC	SUB	2018	4	850
56454	Taylorville Energy Center	1	IL	IGCC	BIT	2018	6	533
Total Capacity							2,140	

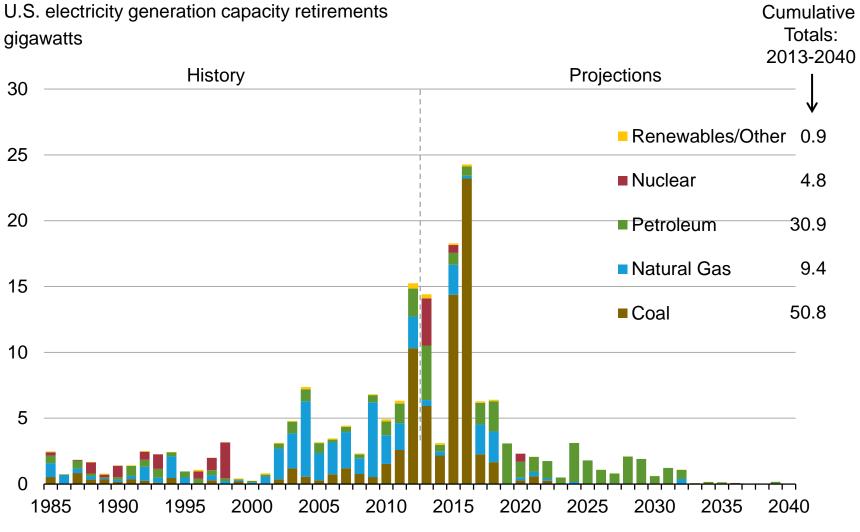
**Note:** Because these units are reported as not yet under construction on the Form EIA-860, these units are not included as planned capacity additions in the AEO2015.

Source: U.S. Energy Information Administration, Form EIA-860 "Annual Electric Generator Report"



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## Coal accounts for more than half of the projected capacity retirements in the *AEO2014* Reference case



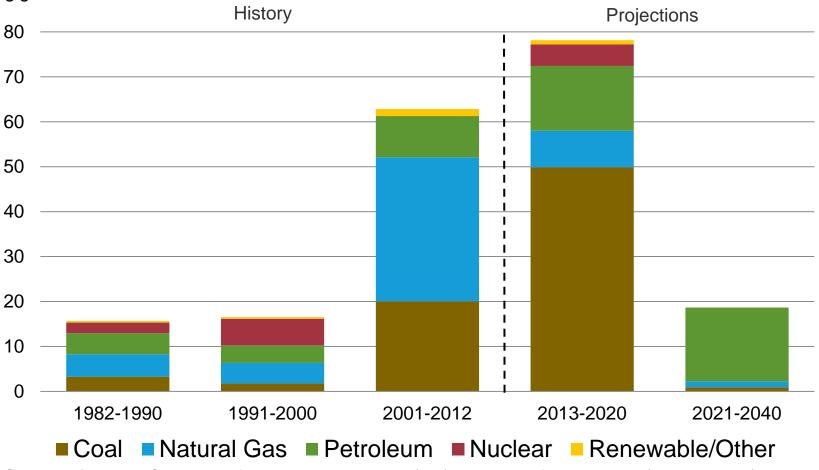
Source: Form EIA-860 and AEO2014 Reference Case (April 2014)



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## Electric net summer generating capacity retirements by fuel, 1982-2040

gigawatts

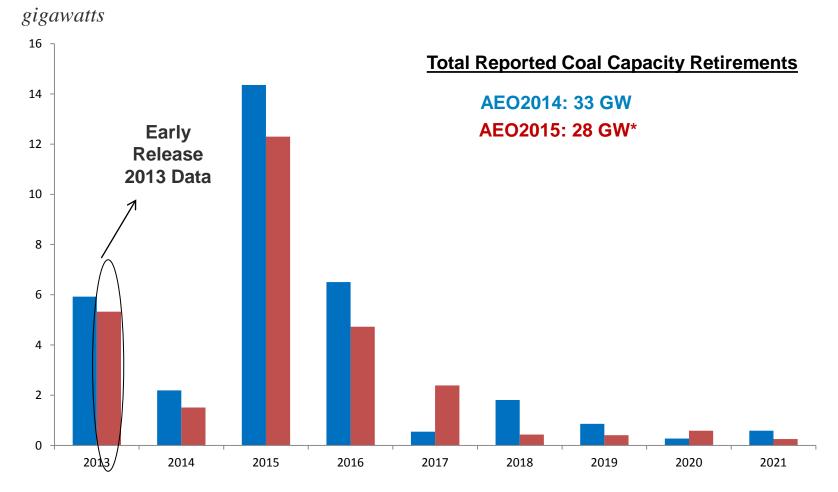


**Source: History:** U.S. Energy Information Administration (EIA), *Inventory of Power Plants* (various issues), *Electric Power Annual* (various issues), and Form EIA-860, "Annual Electric Generator Report" data files <u>http://www.eia.gov/electricity/capacity/</u>; **Projections:** *Annual Energy Outlook 2014* Reference *Case.* 



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#### Reported Net Summer Coal Capacity Retirements By Year



\*Reported capacity retirements for the AEO2015 are preliminary and subject to change. **Source: AEO2014:** AEO2014 Reference Case (April 2014); and **AEO2015:** Form EIA-860, 'Annual Electric Generator Report;' and Form EIA-860M, 'Monthly Update to the Annual Electric Generator Report.'



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# Electric Net Summer Generating Capacity by Fuel, 2008-2040 (gigawatts)

Fuel	2008	2011	2012	2015	2016*	2020	2030	2040
Coal	311	316	310	290	266	263	262	262
Electric Power Sector	308	313	307	286	263	259	258	258
End-Use Sectors	4	4	3	3	3	3	3	3
Natural Gas & Oil: CC/CT	320	343	352	364	373	381	470	566
Other Natural Gas & Oil	130	120	118	113	113	108	105	118
Nuclear Power	101	101	102	99	100	98	98	102
Renewable Sources	117	143	159	189	192	195	208	242
Other (includes pumped storage)	25	25	25	26	26	26	26	26
Total	1004	1049	1066	1081	1070	1069	1168	1316

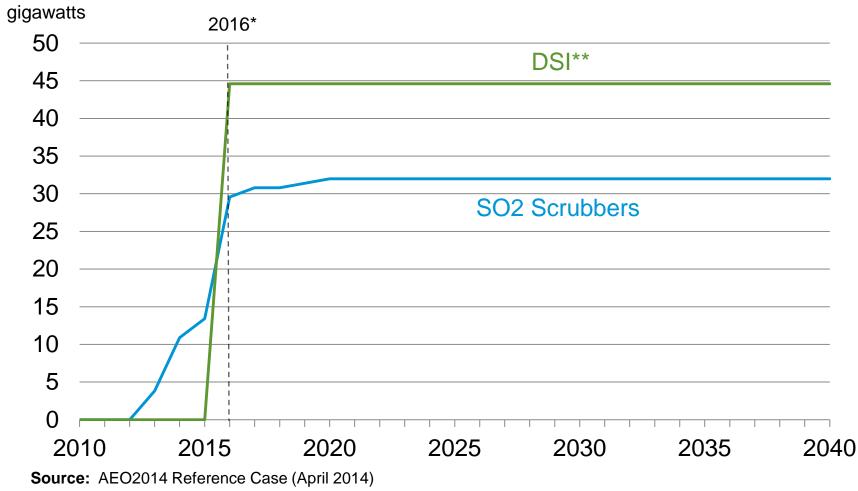
Source: AEO2014 Reference Case (April 2014)

\*MATS compliance assumed to begin \*\*Excludes natural gas and oil CC /CT generating capacity in the end-use sectors



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### Cumulative SO2 scrubber and DSI retrofits, 2013-2040

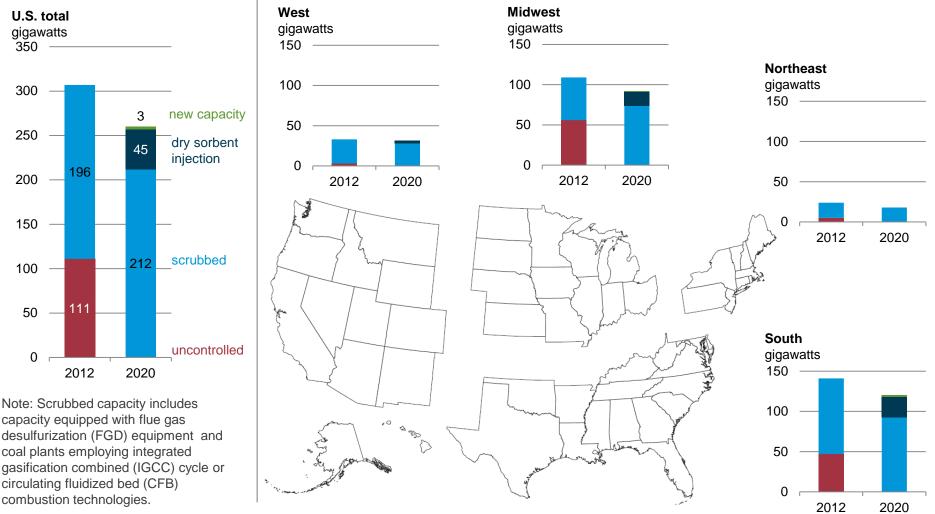


\*MATS compliance assumed to begin; \*\*DSI: Dry Sorbent Injection



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## Electricity Sector Net Summer Generating Capacity by $SO_2$ Control Type and Region, 2012 and 2020 in AEO2014

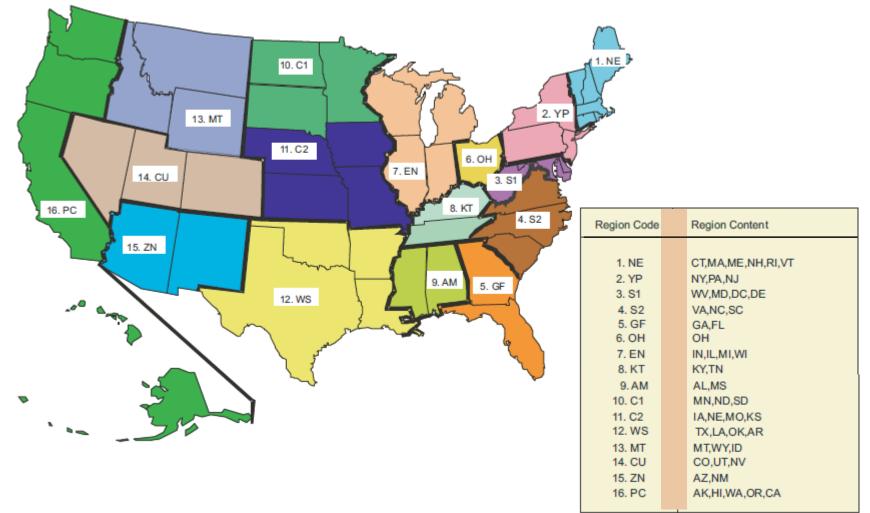


Source: AEO2014 Reference Case (April 2014)



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## Coal demand regions



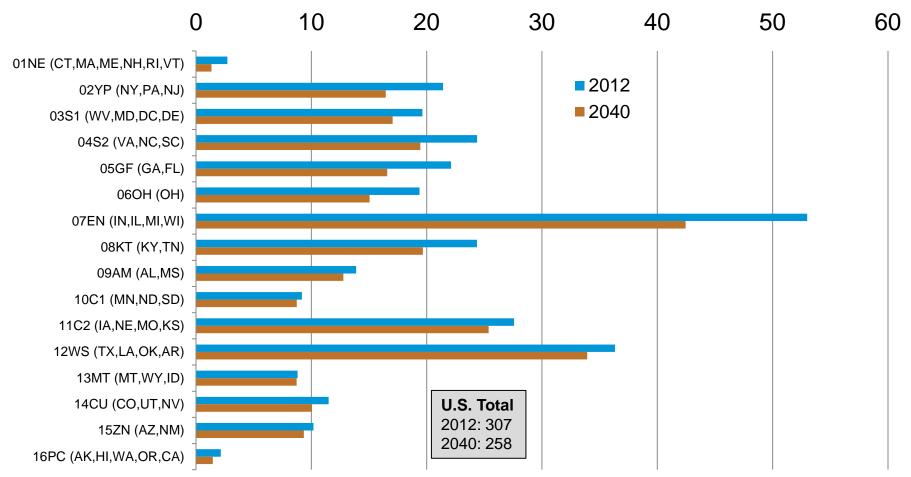
Source: U.S. Energy Information Administration, Office of Energy Analysis



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# Net summer coal-fired generating capacity in the electric power sector by coal demand region, 2012 and 2040

gigawatts

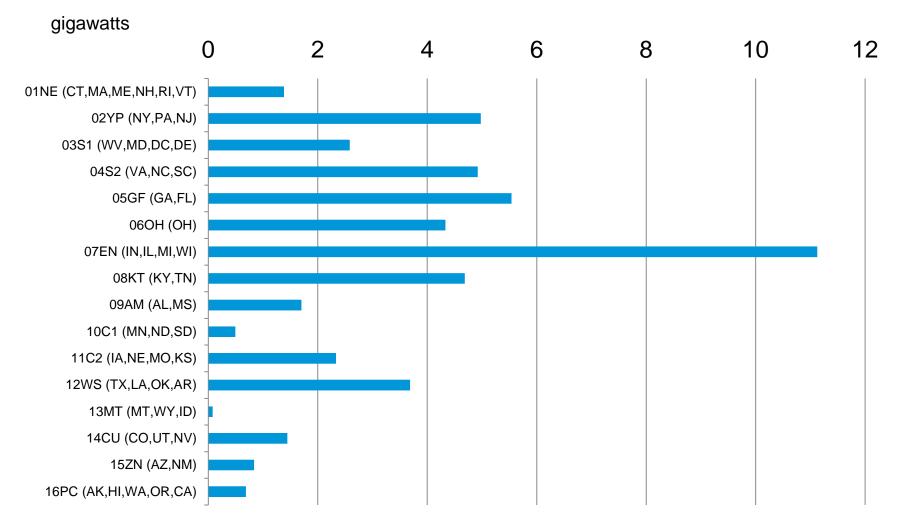


#### Source: AEO2014 Reference Case (April 2014)



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# Cumulative net summer coal-fired capacity retirements by coal demand region, 2013-2040

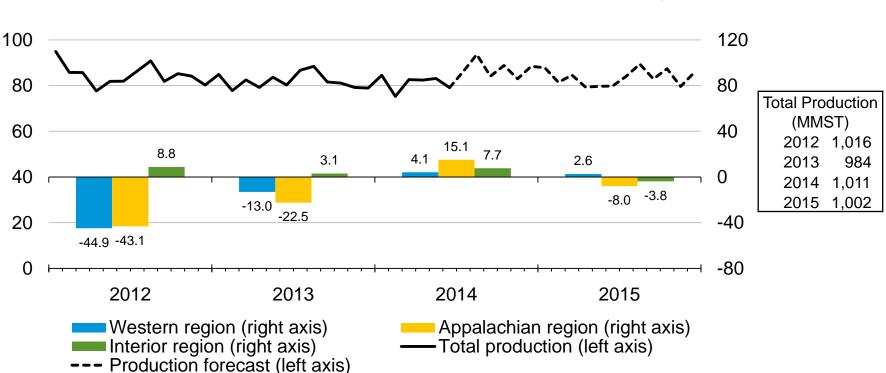


Source: AEO2014 Reference Case (April 2014)



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## U.S. Coal Production, Short-Term Energy Outlook, July 2014



million short tons (MMst)

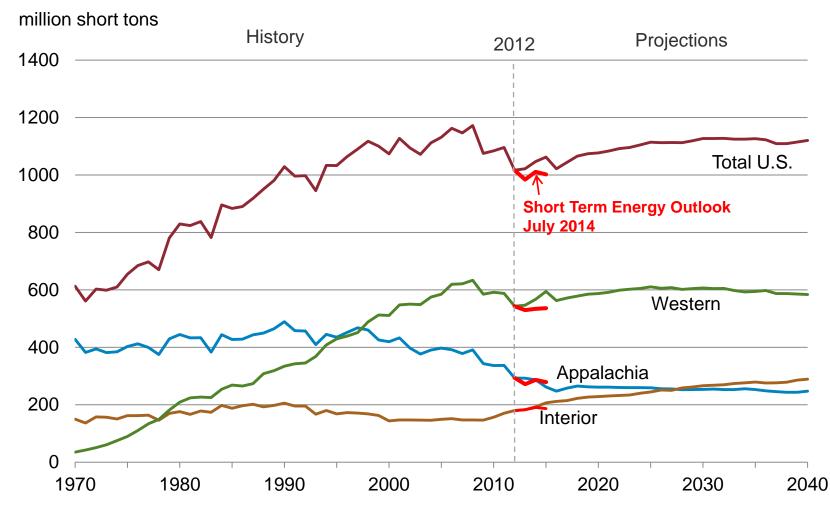
annual change (MMst)

Source: 2012-2013: U.S. Energy Information Administration (EIA), Monthly Energy Review; 2014-2015: STEO (July 2014)



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## Coal production by region, 1970-2040

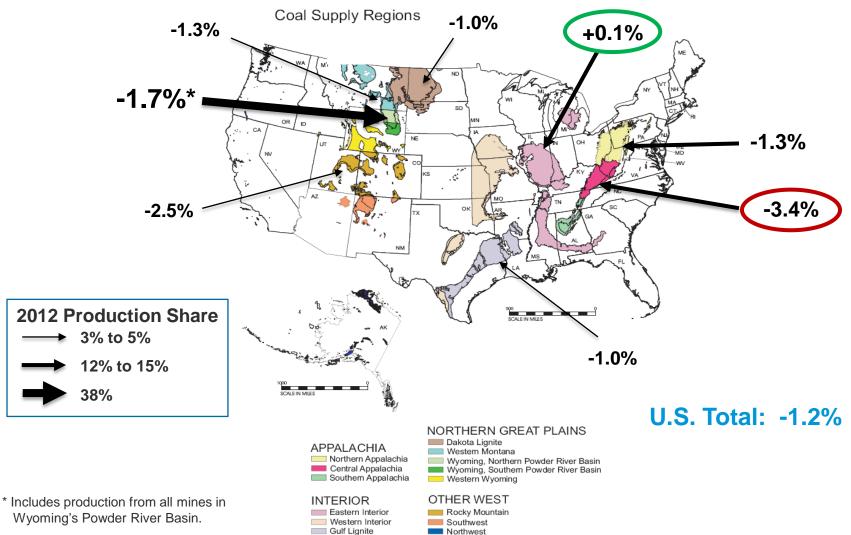


Source: AEO2014 Reference Case (April 2014)



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# Average annual growth in coal mining labor productivity for selected supply regions (percent)

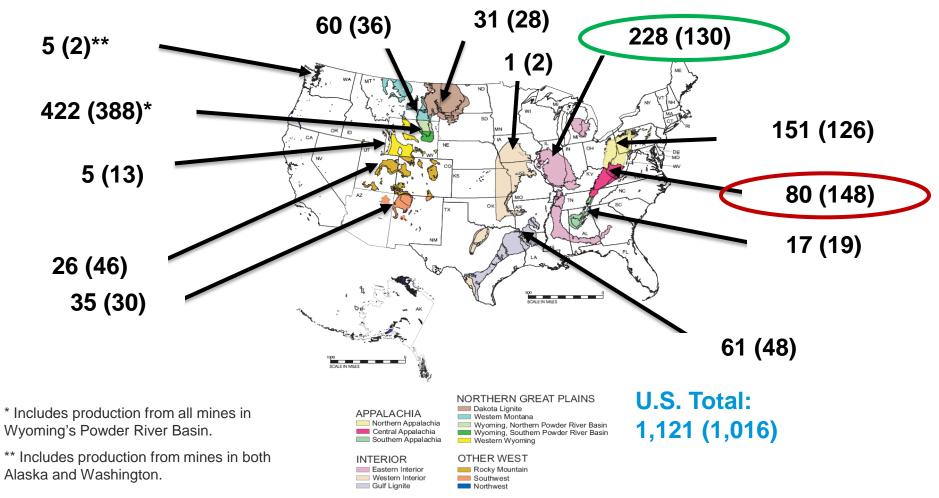


Source: 2012 Production Shares : Mine Safety and Health Administration, Form 7000-2, "Quarterly Mine and Employment and Coal Production Report;"



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# Coal production, AEO2014 in 2040 (vs. 2012) (million short tons)



Source: 2012: Mine Safety and Health Administration, Form 7000-2, "Quarterly Mine and Employment and Coal Production Report;" 2040: AEO2014 Reference Case (April 2014).



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## Average annual growth in coal mining labor productivity for selected supply regions (percent)

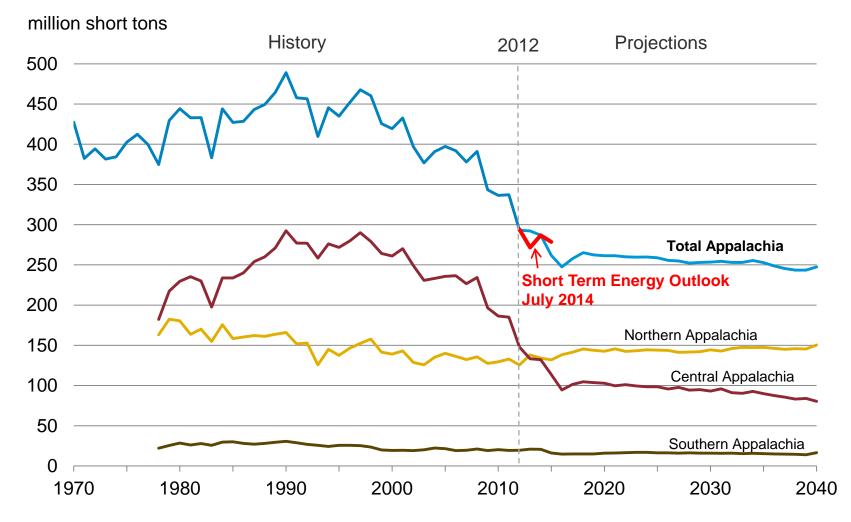
Coal Supply Region	1980-1990	1990-2000	2000-2012	2005-2012	2011-2012	2012-2040
Northern Appalachia	5.4	5.5	-2.7	-3.8	-4.9	-1.3
Central Appalachia	7.3	4.4	-5.9	-5.9	-3.8	-3.4
Eastern Interior	4.8	3.7	-0.8	-0.1	6.1	0.1
Gulf Lignite	2.6	2.4	-2.8	-4.5	-4.2	-1.0
Dakota Lignite	6.0	1.0	-3.5	-5.2	-4.8	-1.0
Western Montana	4.6	2.0	-3.7	-6.6	-11.7	-1.3
WY, Northern Powder River Basin	7.5	3.2	-3.2	-5.0	-5.7	-1.7
WY, Southern Powder River Basin	7.2	4.9	-3.0	-4.1	-6.4	-1.7
Rocky Mountain	7.8	5.5	-2.7	-4.4	3.5	-2.5
U.S. Average	7.1	6.2	-2.4	-2.9	-0.2	-1.2

**Source:** History: U.S. Energy Information Administration (EIA), *Annual Coal Report*; and Mine Safety and Health Administration, Form 7000-2, "Quarterly Mine and Employment and Coal Production Report;" **Projections:** AEO2014 Reference Case (April 2014).



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## Appalachian coal production, 1970-2040



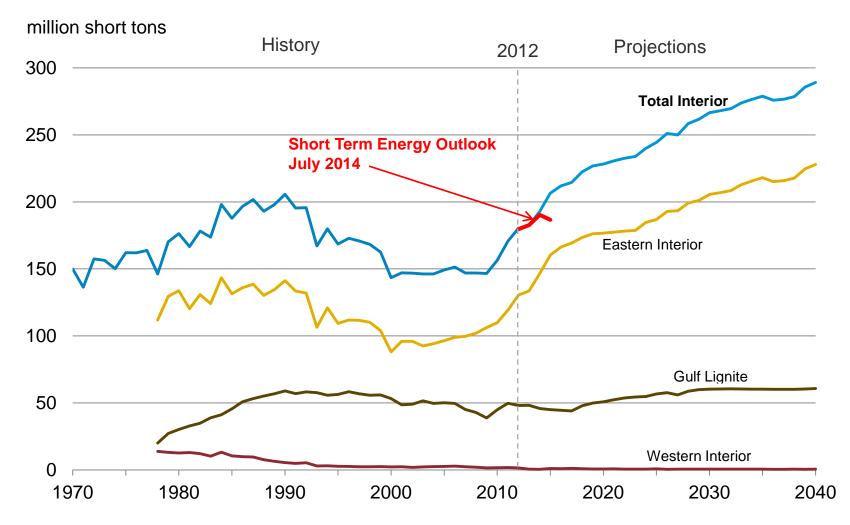
Source: AEO2014 Reference Case (April 2014)

Except for Appalachian total, data for 1978-1985 exclude production from small (<10,000 short tons) coal mines



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### Interior coal production, 1970-2040



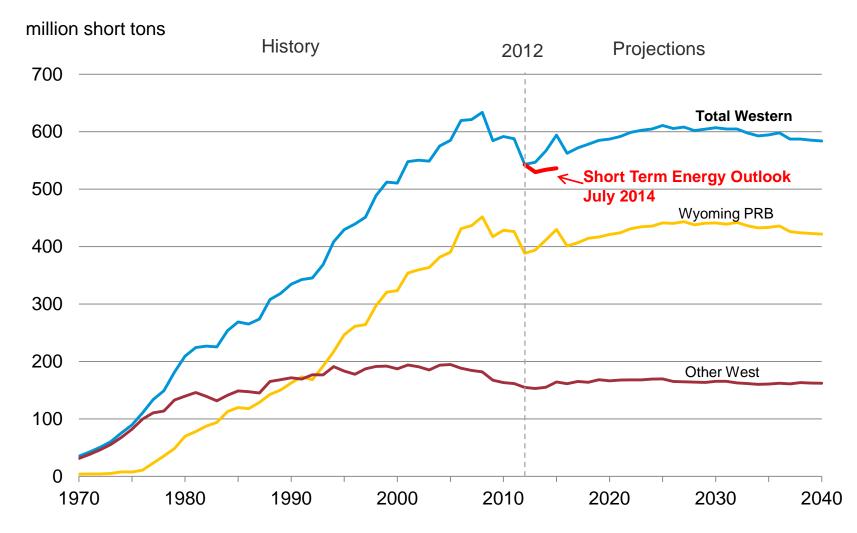
Source: AEO2014 Reference Case (April 2014)

Except for Interior total, data for 1978-1985 exclude production from small (<10,000 short tons) coal mines



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### Western coal production, 1970-2040



Source: AEO2014 Reference Case (April 2014)

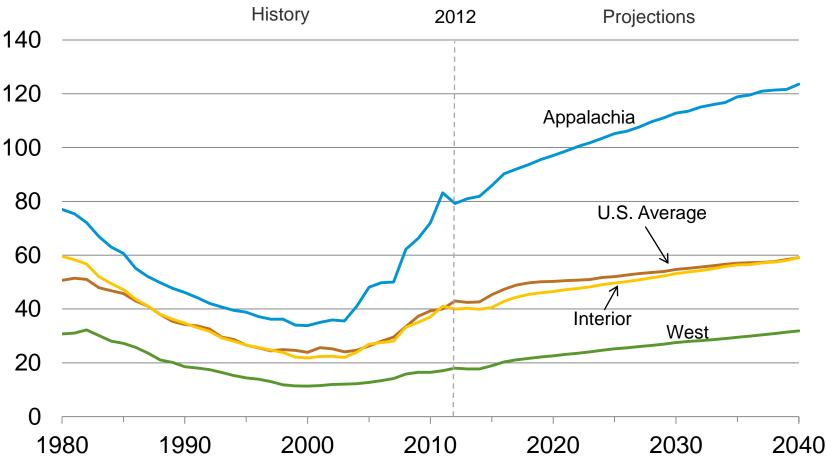
Except for Western total, data for 1978-1985 exclude production from small (<10,000 short tons) coal mines



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## Average minemouth coal prices by region, 1980-2040

2012 dollars per short ton



Source: AEO2014 Reference Case (April 2014)

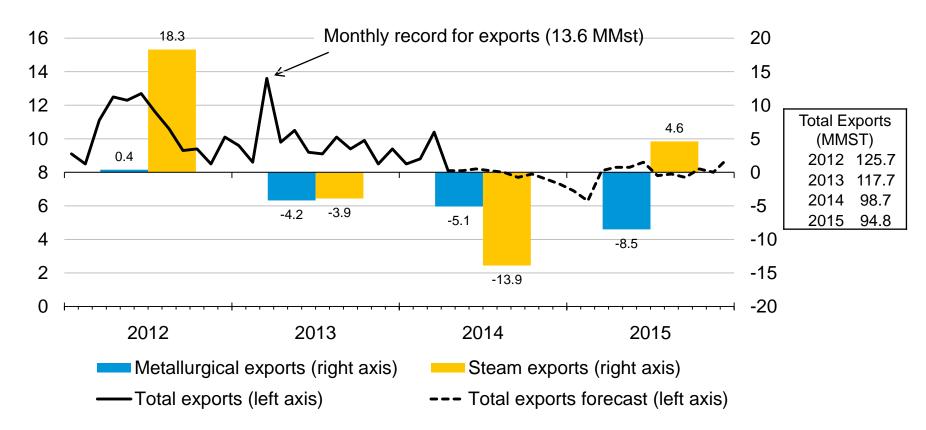


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## U.S. Coal Exports, Short-Term Energy Outlook, July 2014

million short tons (MMst)

annual change (MMst)



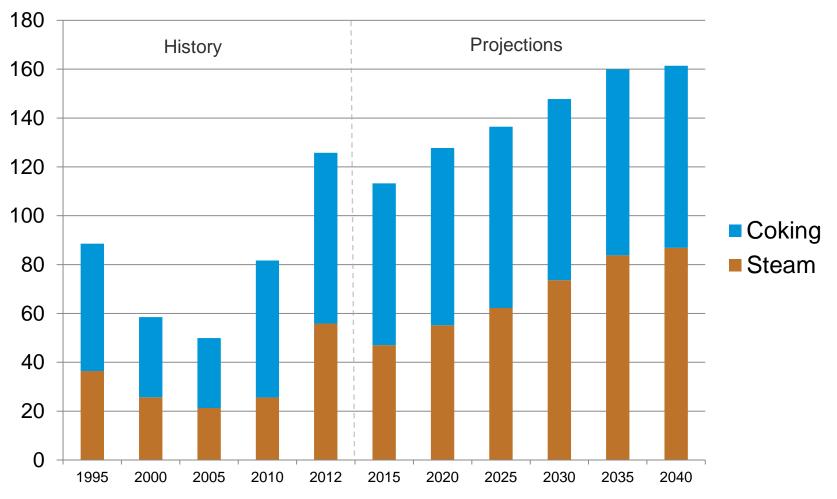
**Source: 2012-2013:** U.S. Energy Information Administration (EIA), Monthly Energy Review; **2014-2015:** STEO (July 2014)



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### U.S. Coal Exports, 1995-2040

million short tons

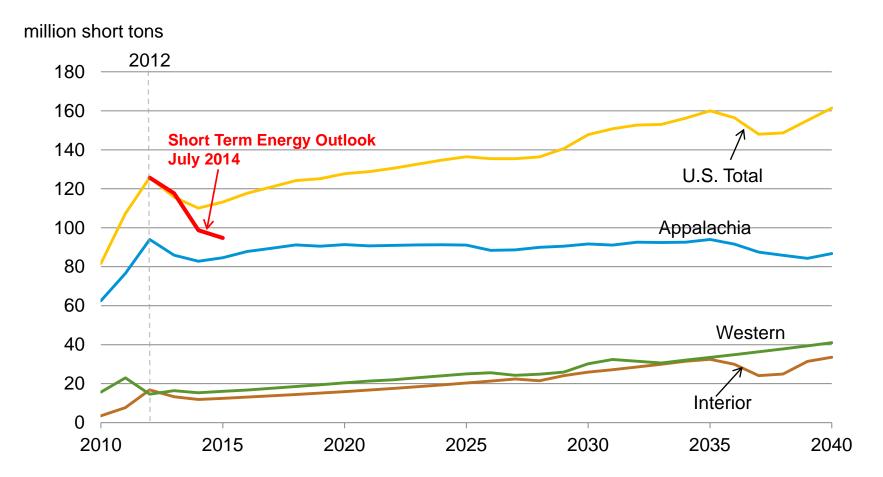


**Source:** History: U.S. Energy Information Administration (EIA), *Quarterly Coal Report;* **Projections:** AEO2014 Reference Case (April 2014).



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## Coal exports by major supply region, 2010-2040

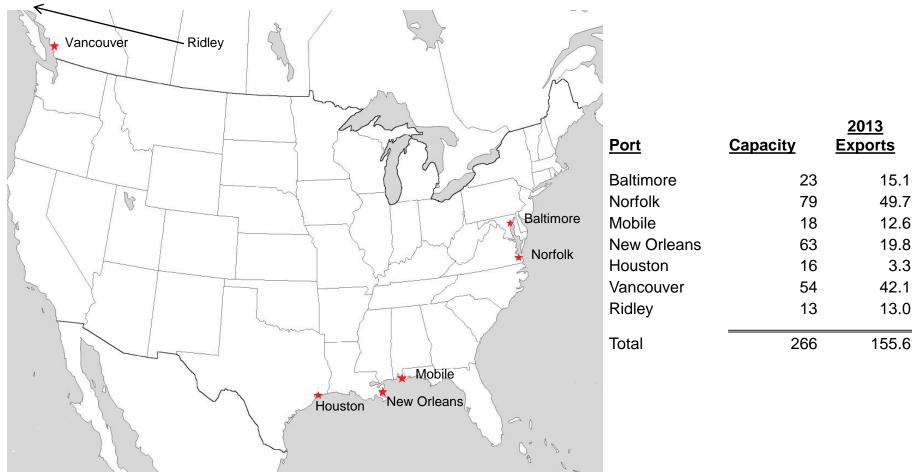


**Source: 2010-2011:** U.S. Energy Information Administration (EIA), Annual Coal Distribution Report; **2012-2040:** AEO2014 Reference Case (April 2014).



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# Current Major North American Coal Export Terminals with annual capacity and 2013 export volumes (million short tons)



Source: Port Capacities: Wood Mackenzie; U.S. Exports: U.S. Energy Information Administration (EIA), Quarterly Coal Report; Vancouver Exports: Port of Vancouver 2013 Statistics Overview; Ridley Exports: Ridley Terminal 2013 Financial Report



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# Other North American Coal Export Terminals & Proposed Capacity Expansions (million short tons)

Vancouver Washington	Ridley	S.A.	5	<u>Port</u>	<u>Capacity</u>	<u>Capacity</u> <u>Expansion</u>
VV dowington			m 1			
🔭 Oregon		man 1	{	Baltimore	23	0
		6 hr		Norfolk	79	0
1 63-		A AN		Charleston	2	8
		A M S	SIL.	Mobile	18	9
			5 Dus	New Orleans	63	36
1 Tel		HL-EA		Houston	16	18
	}	FT I	Baltimore	Corpus Christi	2	0
San Francisco	<u> </u>		Mrz B	Altamira	4	0
$\langle \ \rangle    $		1 3 Long	🗸 🛛 Norfolk	Lazaro Cardenas	7	0
		John Ju		Guyamas	7	26
Los Angeles		t-2t-C		Los Angeles	3	0
LUS Allyeles		1 ATTS	$\sim$	San Francisco	1	3
	- marine	$\downarrow$ (   $\backslash$ $\searrow$	Charleston	Oregon	0	52
			4	Washington	0	48
		Mobile	4	Vancouver	54	10
Laza	aro Cardenas			Ridley	13	13
Guaymas 🗙	$  \rangle \rangle \sim$	Houston New Orleans		Riuley	15	15
1	Altamira	orpus Christi		Total	291	225
1						

Source: Port Capacities: Wood Mackenzie; Capacity Expansion: Wood Mackenzie, Ridley Terminal website, Ambre Energy website, Gateway Pacific Terminal website, Port of Vancouver website, SNL Energy.



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### EIA Data Browsers and Energy Mapping System

Electricity Data Browser - http://www.eia.gov/electricity/data/browser/

Coal Data Browser (Beta) - http://www.eia.gov/beta/coal/data/browser/

Nuclear Outage Browser (Beta) - http://www.eia.gov/beta/outages/

Energy Mapping System - <u>http://www.eia.gov/state/maps.cfm</u>

Short-Term Energy Outlook - http://www.eia.gov/forecasts/steo/query/

Annual Energy Outlook - http://www.eia.gov/oiaf/aeo/tablebrowser/

International Energy Outlook - <u>http://www.eia.gov/oiaf/aeo/tablebrowser/</u>



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Short-Term Energy Outlook | <u>www.eia.gov/steo</u>

Annual Energy Outlook | www.eia.gov/aeo

International Energy Outlook | <u>www.eia.gov/ieo</u>

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Assessing Uncertainty: Accelerated Coal and Nuclear Retirement Side Cases



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### Accelerated power plant retirements and nuclear side case assumptions

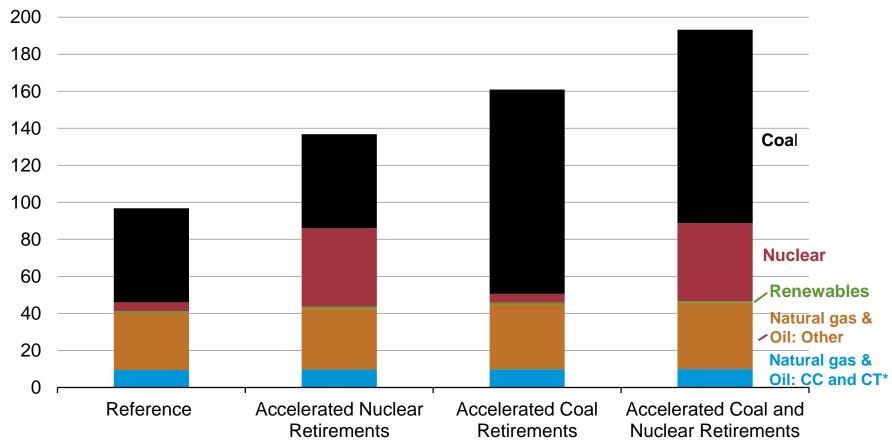
- Accelerated Coal Retirements case
  - Starts from AEO2014 High Coal Cost case, with coal prices 68% above Reference case in 2040
  - Annual O&M increase of 3% in real terms from 2012 to 2040, compared to no increase in the Reference case
- Accelerated Nuclear Retirements case
  - No subsequent license renewals for nuclear units past 60 years compared to the Reference case assumption that license renewals allow units to operate beyond 60 years
  - Annual O&M increase of 3% in real terms from 2012 to 2040, compared to no increase in the Reference case
- Accelerated Coal and Nuclear Retirements case
  - Combines assumptions from the previous two cases



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cumulative capacity additions

gigawatts



\*Excludes retirements of natural gas and oil CC /CT capacity in the end-use sectors

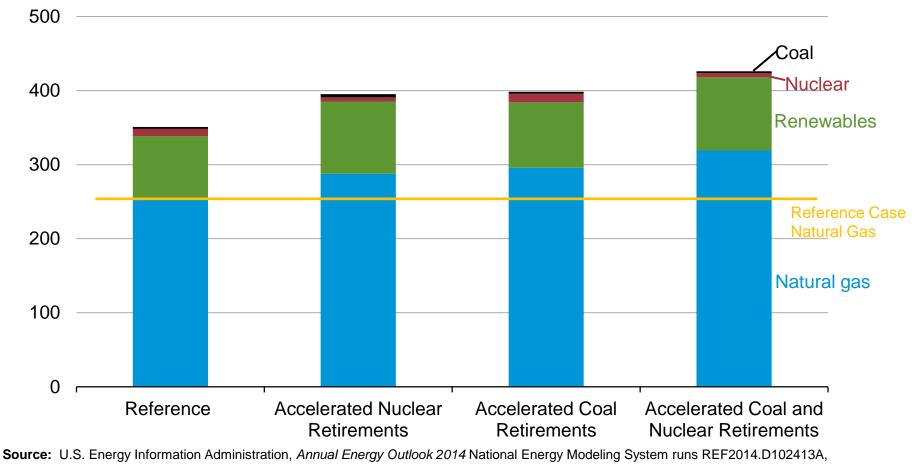
**Source:** U.S. Energy Information Administration, *Annual Energy Outlook 2014* National Energy Modeling System runs REF2014.D102413A, LOWNUC14.D012314B, HCCSTOM.D012314A, and HCLONUC.D012314A



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## Natural gas and renewables capacity additions are expected to fill the void left by accelerated coal and nuclear retirements through 2040

cumulative capacity additions gigawatts

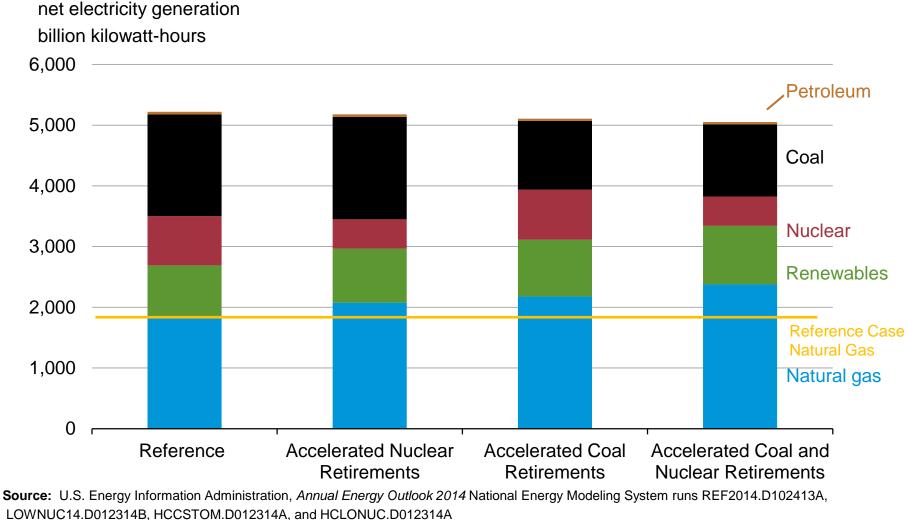


LOWNUC14.D012314B, HCCSTOM.D012314A, and HCLONUC.D012314A



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Natural gas and renewables generation share increases through 2040 in accelerated retirement cases but overall electricity demand decreases slightly due to higher natural gas prices





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## Assessing Uncertainty: CO<sub>2</sub> Policy Side Cases



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## CO<sub>2</sub> policy side case assumptions

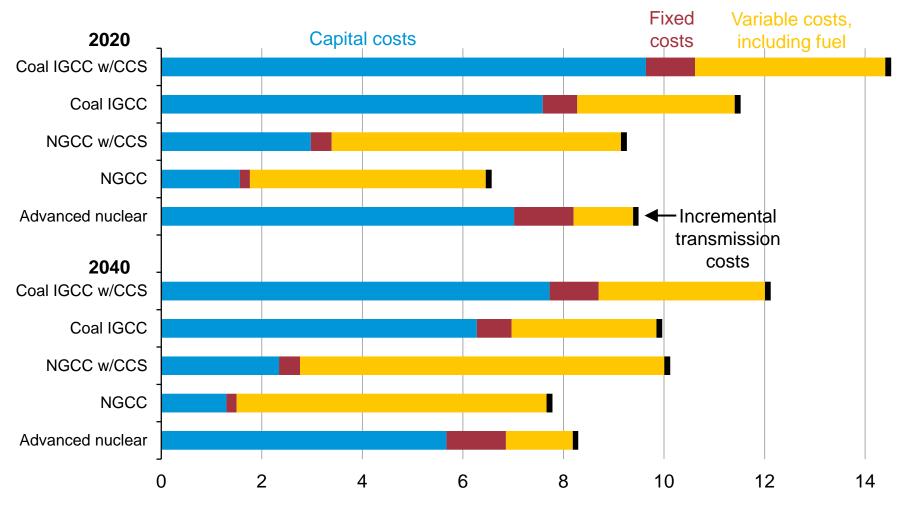
- Greenhouse Gas \$10 case (GHG 10)
  - $CO_2$  fee of \$10 per metric ton starting in 2015
  - Increasing by 5% in real terms to \$34 per metric ton  $CO_2$  by 2040
  - Results in an approximately 35% reduction in CO<sub>2</sub> emissions compared to the Reference case
- Greenhouse Gas \$25 case (GHG 25)
  - $CO_2$  fee of \$25 per metric ton starting in 2015
  - Increasing by 5% in real terms to \$85 per metric ton  $CO_2$  by 2040
  - Results in an approximately 80% reduction in CO<sub>2</sub> emissions compared to the Reference case



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## Average levelized electricity costs for new power plants, excluding subsidies, in the Reference case, 2020 and 2040

new power plant costs, 2012 cents per kilowatthour



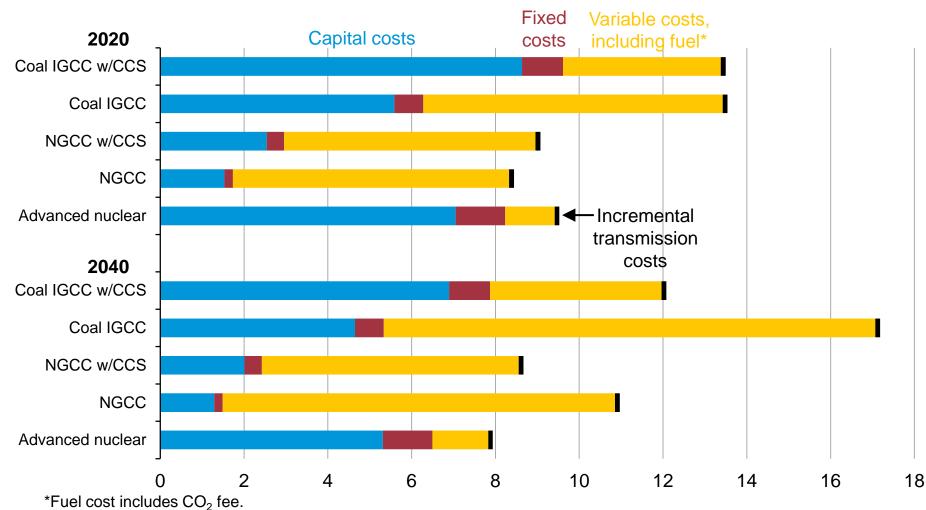
Source: AEO2014 Reference Case (April 2014)



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## Average levelized electricity costs for new power plants, excluding subsidies, in the GHG 25 case, 2020 and 2040

new power plant costs, 2012 cents per kilowatthour



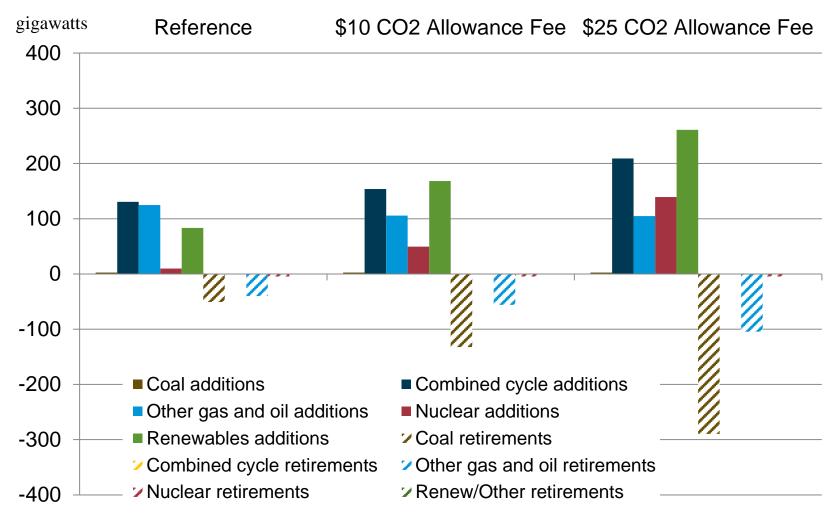
Source: AEO2014 GHG 25 Case (April 2014).



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## Generating capacity additions and retirements in reference and carbon dioxide allowance fee side cases (cumulative through 2040)

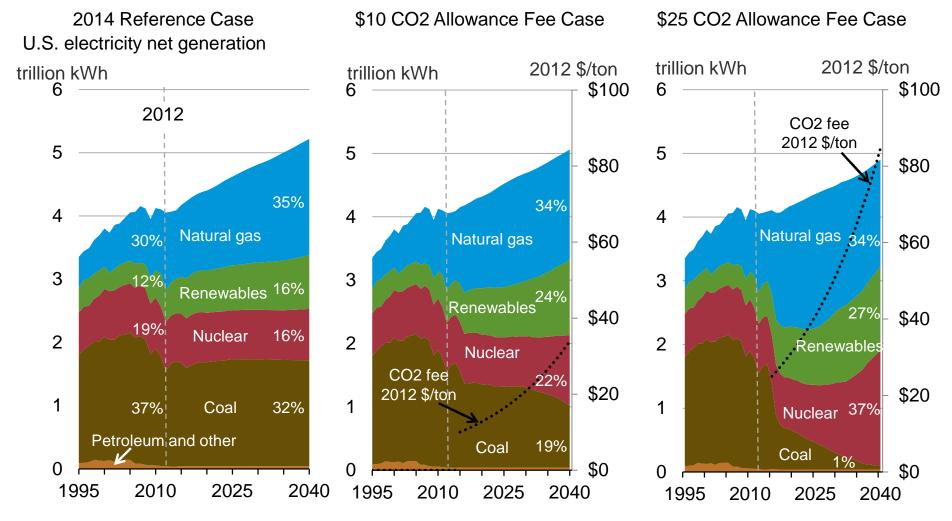


**Source:** U.S. Energy Information Administration, *Annual Energy Outlook 2014* National Energy Modeling System runs REF2014.D102413A, CO2FEE10.D011614A, and CO2FEE25.D011614A



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## Changing electricity generation mix in Reference case and carbon dioxide fee allowance side cases

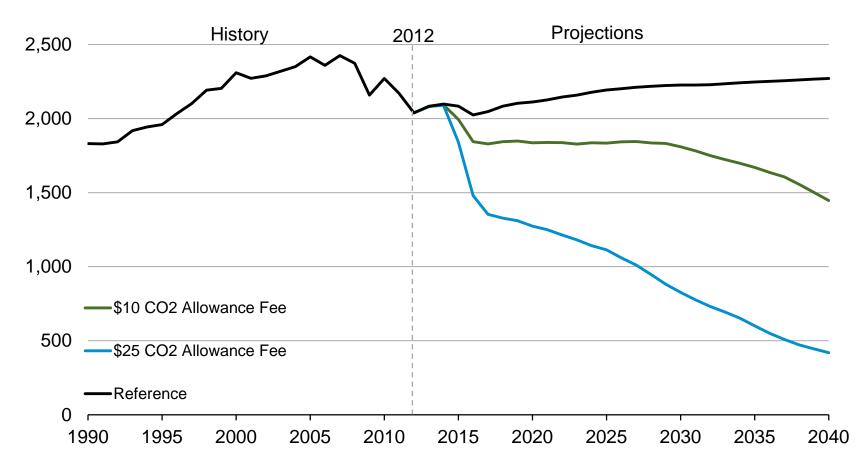


**Source:** U.S. Energy Information Administration, *Annual Energy Outlook 2014* National Energy Modeling System runs REF2014.D102413A, CO2FEE10.D011614A, and CO2FEE25.D011614A

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## Carbon dioxide emissions from the electric power sector in the GHG cases compared to the Reference case

carbon dioxide emissions million metric tons



Source: EIA, Annual Energy Outlook 2014



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## Assessing Uncertainty: Other Side Cases



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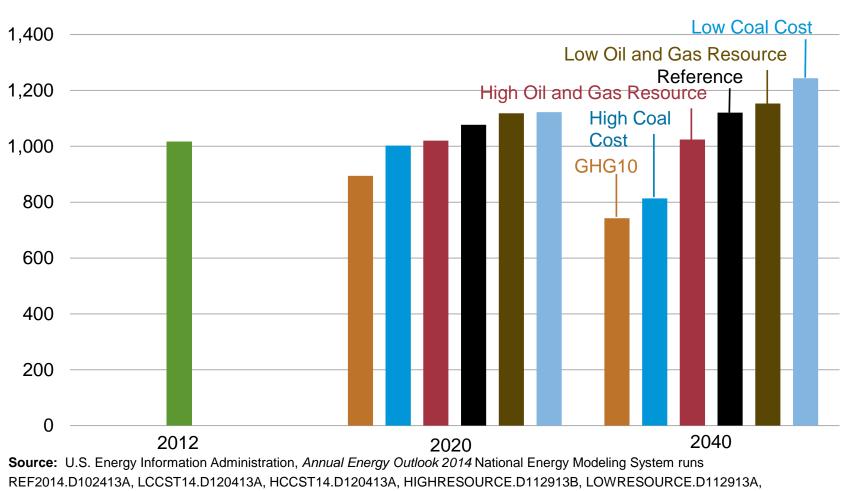
## Key differences between alternate cases

	AEO2014 Reference	Low Economic Growth	High Economic Growth	Low Coal Cost	High Coal Cost	High Oil and Gas Resource	Low Oil and Gas Resource	GHG10 (CO2 fee of \$10 in 2015 increasing to \$34 in 2040)	GHG25 (CO2 fee of \$25 in 2015 increasing to \$85 in 2040)
<b>GDP growth</b> (avg. annual change from 2012)	2.4%	1.9%	2.8%						
Electricity demand (avg. annual change from 2012)	0.9%	0.6%	1.2%						
Delivered natural gas price to the electricity sector, 2040 (2012 dollars per million Btu)	\$8.16					\$5.17	\$10.82	\$9.57*	\$12.38*
Delivered coal price to the electricity sector , 2040 (2012 dollars per million Btu)	\$3.19			\$1.89	\$5.36			\$6.08*	\$10.27*
Minemouth coal price, 2040 (2012 dollars per short ton)	\$59.16			\$32.29	\$113.47				
Western coal transportation rates (percent change from 2012, constant dollar basis)	-0.4%			-25%	25%				
Coal mining productivity (avg. annual change from 2012)	-1.2%			1.0%	-4.0%				
Coal with CCS in power sector, 2040 (gigawatts)	0.9							8.5	3.9
NGCC with CCS in power sector, 2040 (gigawatts)	0.3							13.2	67.2



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### U.S. Coal Production, 2020 and 2040



and CO2FEE10.D011614A.

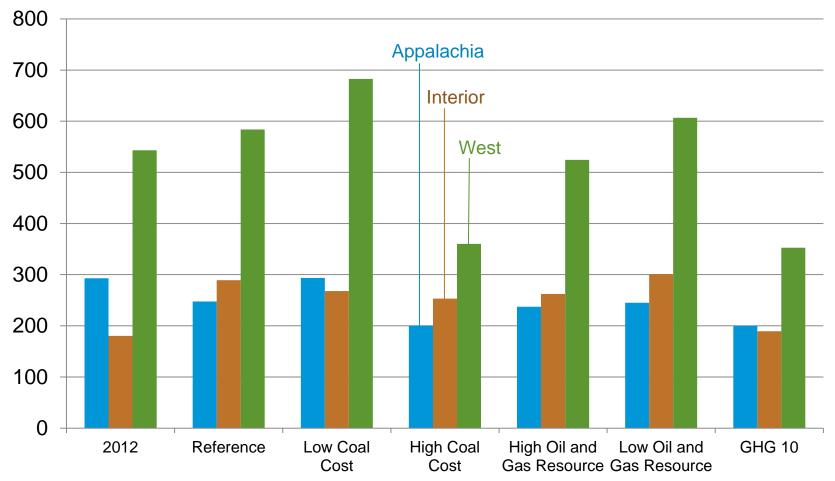
million short tons



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## Coal production by region, 2040

Million short tons

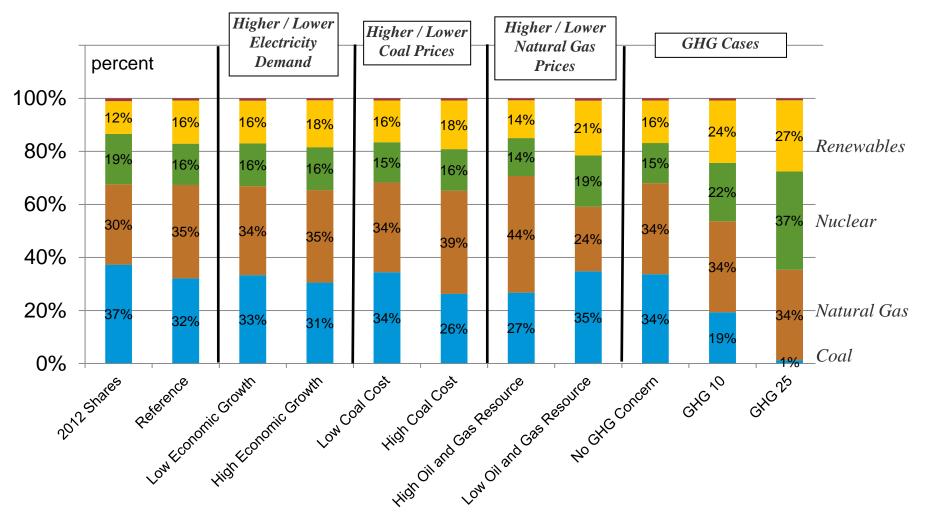


**Source:** U.S. Energy Information Administration, *Annual Energy Outlook 2014* National Energy Modeling System runs REF2014.D102413A, LCCST14.D120413A, HCCST14.D120413A, HIGHRESOURCE.D112913B, LOWRESOURCE.D112913A, and CO2FEE10.D011614A.



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### 2040 electricity generation shares

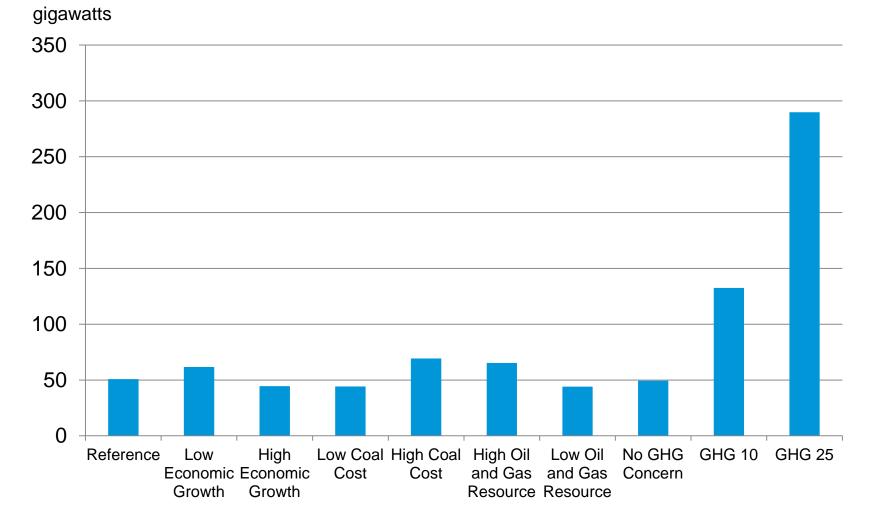


**Source:** U.S. Energy Information Administration, *Annual Energy Outlook 2014* National Energy Modeling System runs REF2014.D102413A, LOWMACRO.D112913A, HIGHMACRO.D112913A, LCCST14.D120413A, HCCST14.D120413A, HIGHRESOURCE.D112913B, LOWRESOURCE.D112913A, NOGHGCONCERN.D120413A, C02FEE10.D011614A, and C02FEE25.D011614A



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## Cumulative coal-fired capacity retirements, 2012-2040



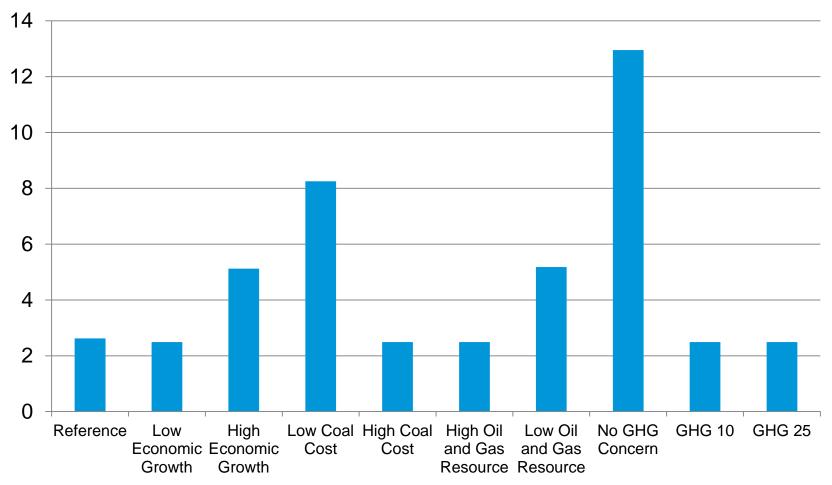
**Source:** U.S. Energy Information Administration, *Annual Energy Outlook 2014* National Energy Modeling System runs REF2014.D102413A, LOWMACRO.D112913A, HIGHMACRO.D112913A, LCCST14.D120413A, HCCST14.D120413A, HIGHRESOURCE.D112913B, LOWRESOURCE.D112913A, NOGHGCONCERN.D120413A, C02FEE10.D011614A, and C02FEE25.D011614A



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## Cumulative coal-fired capacity additions, 2012-2040

gigawatts



**Source:** U.S. Energy Information Administration, *Annual Energy Outlook 2014* National Energy Modeling System runs REF2014.D102413A, LOWMACRO.D112913A, HIGHMACRO.D112913A, LCCST14.D120413A, HCCST14.D120413A, HIGHRESOURCE.D112913B, LOWRESOURCE.D112913A, NOGHGCONCERN.D120413A, CO2FEE10.D011614A, and CO2FEE25.D011614A



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